

Financial Statements June 30, 2005

### **EMERY SCHOOL DISTRICT**

# Table of Contents Year Ended June 30, 2005

	Page
of Elected and Appointed Officials	1
ANCIAL SECTION:	
Independent Auditor's Report	2
Management's Discussion and Analysis	3
Basic Financial Statements: Government -wide Financial Statements:	
Statement of Net Assets	14
Statement of Activities	15
Fund Financial Statements:	
Balance Sheet - Governmental Funds	16
Reconciliation of the Balance Sheet of Government Funds to the Statement of Net Assets	17
Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds	18
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Government Funds to the Statement of Activities	19
Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual - General Fund	20
Statement of Fiduciary Net Assets - Agency Fund	21
Notes to the Basic Financial Statements	22
Combining and Individual Fund Statements and Schedules:	
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual - Major Debt Service Fund	35
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual - Major Capital Outlay Fund	36
Combining Balance Sheet - Nonmajor Governmental Funds	37
Combining Statements of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Governmental Funds	38
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual - Non K-12 Programs - Nonmajor Special Revenue Fund	39
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual - School Lunch - Nonmajor Special Revenue Fund	40
Statement of Changes in Assets and Liabilities - Student Activities Agency Fund	41
Auditor's Compliance Letters	42
Auditor's Schedule of Findings	46
Schedule of Federal Awards Expended	47
Auditor's Report on State Legal Compliance	50

### EMERY SCHOOL DISTRICT

### Table of Contents Year Ended June 30, 2005

	Page
STATISTICAL SECTION (Unaudited):	
General Fund:	
Revenues by Source	52
Expenditures and Transfers by Function	53
Statement of Values, Taxes Levied, and Taxes Collected	54
Statement of Values and Collections Per Student	55
Property Tax Rates (Per \$1) - Direct and Overlapping Governments	56
Ten Largest Taxpayers	57
Computation of Legal Debt Margin	58
Ratio of Net Bonded Debt to Taxable Value and Net Bonded Debt Per Capita	59
Ratio Annual Debt Service to Total General Fund Expenditures	60
Student Enrollment October 1	61
Enrollment by School	62
ETE Count	63

### Emery County School District List of Elected and Appointed Officials June 30, 2005

### **Elected Officials**

Members of the Board of Education	Present Term Began	Present Term Expires	Initial Appointment
Sam Singleton Precinct I	January 1, 2005	January 3, 2009	January 2001
Laurel Johansen President of the Board Precinct II	January 1, 2005	January 3, 2009	January 199 <b>7</b>
Rue Ware Precinct III	January 1, 2005	January 3, 2009	January 2001
Marie Johnson Precinct IV	January 1, 2003	January 3, 2007	November 1990
Royd Hatt Vice President of the Board Precinct V	January 1, 2003	January 3, 2007	July 1989

### **Appointed Officials**

Kirk Sitterud Superintendent	July 20 <b>04</b>	July 2006	July 1997
Ross C Huntington Business Administrator	January 2004	January 2006	January 1998

The term of office for a board member is four years, whereas the term of office of the Superintendent and Business Administrator is two years.

### Emery County School District List of Elected and Appointed Officials June 30, 2005

### **Elected Officials**

Members of the Board of Education	Present Term Began	Present Term Expires	Initial Appointment
Sam Singleton Precinct I	January 1, 2005	January 3, 2009	January 2001
Laurel Johansen President of the Board Precinct II	January 1, 2005	January 3, 2009	January 1997
Rue Ware Precinct III	January 1, 2005	January 3, 2009	January 2001
Marie Johnson Precinct IV	January 1, 2003	January 3, 2007	November 1990
Royd Hatt Vice President of the Board Precinct V	January 1, 2003	January 3, 2007	July 1989

### **Appointed Officials**

Kirk Sitterud Superintendent	July 20 <b>04</b>	July 2006	July 1997
Ross C Huntington Business Administrator	January 2004	January 2006	January 1998

The term of office for a board member is four years, whereas the term of office of the Superintendent and Business Administrator is two years.

# Kimball & Roberts

Certified Public Accountants A Professional Corporation Box 663 Richfield, Utah 84701 Phone 896-6488

### INDEPENDENT AUDITOR'S REPORT

Emery County School Board Emery County School District Huntington, Utah 84528

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Emery County School District as of and for the year ended June 30, 2005, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of Emery County School District's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Emery County School District as of June 30, 2005, and the respective budgetary comparison for the general fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our report dated September 2, 2005, on our consideration of Emery County School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in considering the results of our audit.

The Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Emery County School Board Emery County School District

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Emery County School District's basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and is not a required part of the basic financial statements. The introductory section, combining and individual fund financial statements and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements of Emery County School District. The combining and individual fund financial statements and schedules have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated, in all material respects, in relation to the basic financial statements taken as a whole. The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

KIMBALL & ROBERTS, P. C. Certified Public Accountants

September 2, 2005 Richfield, Utah

### **Management Discussion and Analysis**

As management of the Emery County School District (District), we offer readers of the District's financial statements this narrative overview and analysis of the financial activities for the fiscal year ended June 30, 2005.

### Financial Highlights

- As of the close of the current fiscal year, all of the District's governmental funds reported positive fund balances for a total of \$7,010,322; a decrease of \$579,981 in comparison with the prior year. Of the total fund balance amount, \$452,772 is designated for construction projects, \$882,324 is designated for specific programs, \$234,476 reserved for debt service, and \$36,456 reserved for child nutrition program. The balance, \$5,404,294, represents 25.66% of actual expenditures and is available for spending at the district's discretion (unreserved fund balance).
- ♦ On June 11, 2004, the District sold \$1,510,000 of General Obligation School Building Bonds, Series 2004. The bonded indebtedness of the District is \$2,170,000, which is 4.0% of the School District's legal debt limit.
- ♦ Benefits payable to early retiree's increased by \$312,746 during the year. The District has a liability of \$1,687,444 as of June 30, 2005, to provide benefits to these retirees in future years.

### **Overview of the Financial Statements**

This discussion and analysis are intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements. The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The statement of net assets presents information on all of the District's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The statement of activities presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in the statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

The government-wide financial statements can be found on pages 14-15 of this report.

Fund financial statements. A fund is a group of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the District can be divided into two categories: government funds and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resource available at the end of the fiscal year. Such information may be useful in evaluating near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The District maintains five individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, debt service fund, and the capital projects fund, all of which are considered to be major funds. Data from the other two governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements* elsewhere in this report.

The District adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 16-20 of this report.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government entity. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the District's own programs.

The District uses an agency fund to account for resources held for student activities and groups. The basic fiduciary fund financial statement can be found on page 21 of this report.

Notes to the financial statements. The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 22-34 of this report.

Other information. The combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the notes to the financial statements. Combining and individual fund statements and schedules can be found on pages 37-41 of this report.

### Government -wide Financial Analysis

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the District, assets exceeded liabilities by \$19,972,112 at the close of the most recent fiscal year.

### EMERY SCHOOL DISTRICT'S Net Assets

	<b>Covernmental Activities</b>			Total	
		2005		2004	 Change
Current and other assets	\$	16,897,675	\$	18,947,773	\$ (2,050,098)
Capital assets		17,1 <b>52,</b> 051		16,999,114	152,937
Total assets		34,049,726		35,946,887	 (1, <b>897,</b> 161)
Long-term liabilities outstanding		4,186,324		4,342,566	(156,242)
Other liabilities		9,891,290		11,361,407	(1,470,117)
Total liabilities		14,077,614		15,703,973	(1,626,359)
Net assets:					
Invested in capital assets, net of related debt		15, <b>288,</b> 660		15,860,014	(571,354)
Restricted		4,1 <b>44,9</b> 16		3,425,672	719,244
Unrestricted		<b>538,</b> 536		957,228	 (418,692)
Total net assets	\$	19,972,112	\$	20,242,914	\$ (270,802)

The largest portion of the District's net assets (76.5%) reflects investment in capital assets (e.g., land, water stock, buildings and improvements, and furniture and equipment), less any related debt (general obligation bonds payable and obligations under capital leases less unspent bond proceeds) used to acquire those assets that are still outstanding. The District uses these capital assets to provide services to students; consequently, these assets are not available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the District's net assets (21%) represents resources that are subject to external restrictions on how they may be used. The remaining balance of *unrestricted net assets* (\$538,536) may be used to meet the District's ongoing obligations to students, employees, and creditors.

There was a decrease of \$2,050,098 in Current Assets; 56% of this decrease (\$1,154,291) resulted from the use of general obligation bonds series 2004 for roofing, heating and air conditioning remodeling projects for schools throughout the District. Another 31% of this decrease (\$640,785) is due to the expenditure reallocation of utilities from the Capital Projects fund to the General fund.

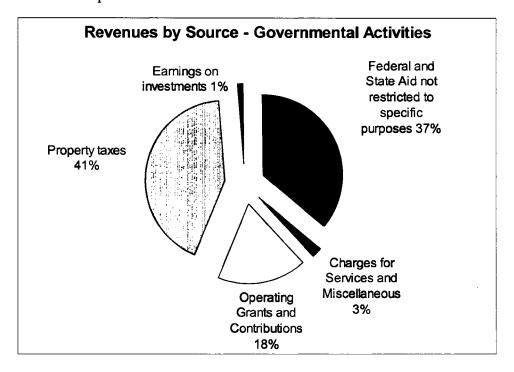
The total net assets of the District decreased by \$270,802 during the current fiscal year. The following discussion and analysis on governmental activities focuses on this decrease.

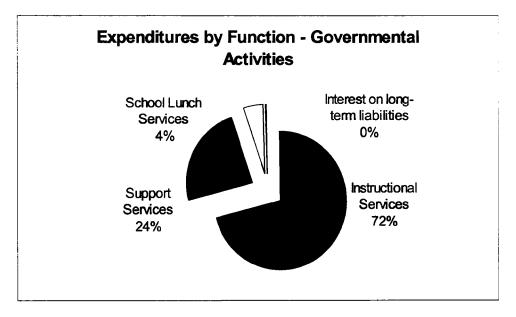
Governmental activities. The key elements of the decrease of the District's net assets for the year ended June 30, 2005 are as follows:

			Increase
	Governmental a	Governmental activities	
	2005	2004	from Fiscal 2004
Revenues:			
Program revenues:			
Charges for services	299,016	<b>275</b> ,539	23,477
Operating grants and contributions	3,703,541	3,169,969	533,572
Capital grants and contributions	-	-	-
General revenues:			-
Property taxes	8,736,730	<b>8,50</b> 3,130	233,600
Federal and state aid not restricted to			
specific purposes	7,412,301	7,708,735	(296,434)
Earnings on investments	231,039	<b>12</b> 7,451	103,588
Miscellaneous	88,697	296,432	(207,735)
Total revenues	20,471,324	20,081,256	<b>390,</b> 068
Expenses:			
Instructional services	14,024,717	13,780,260	244,457
Supporting services:			-
Students	457,717	432,837	<b>24</b> ,880
Instructional staff	345,853	294,542	51,311
District administration	366,1 <b>61</b>	379,044	(12,883)
School administration	1,617,463	1,489,285	128,178
Business	246,088	<b>252</b> ,591	<b>(6</b> ,503)
Operation and maintenance	1,660,475	<b>96</b> 5,991	694,484
Transportation	992,914	923,224	<b>69</b> ,690
Other			•
School Lunch services	935, <b>268</b>	897,261	38,007
Interest on long-term liabilities	95,470	58,462	37,008
Total expenses	20,742,126	19,473,497	1,268,629
Increase (decrease) in net assets	(270,802)	607,759	(878,561)
Net assets - beginning	20,242,914	19,635,155	607,759
Net assets - ending	19,972,112	20,242,914	(270,802)

The largest difference in revenue reflects the increase in Operating Grants and Contributions. This is a reflection of the District receiving an additional \$155,299 in Special Education funding, \$89,893 in the newly created K-3 Reading program, and \$117,656 state-funded one-time bonus. The decrease in the Federal and State Aid not restricted to specific purposes is directly related to the decrease in state funding for WPU's because of declining enrollment. During FY 2004, the District received \$684,953 one-time WPU funds for exceeding the 4% declining enrollment rule in prior years. In FY 2005, the District again received these funds, but with a decrease of \$379,396 for a total of \$305,557. In addition, the District's regular WPU funding decreased by \$150,361 in FY 2005. The difference is offset in many other programs with small percentage increases.

- The largest difference in expenditures reflects improvements made to school buildings with the roofing, heating and air conditioning. That increase is reflected in Operation and Maintenance. The increase in Instruction correlates with the increase in salaries and benefit packages.
- ♦ Depreciation expenses of \$1,103,656 were appropriated to the functions according to percent of total expenses.





### Financial Analysis of the District's Funds

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. The unreserved fund balance is divided between designated balances and undesignated balances. The District has designated portions of the unreserved fund balance to earmark resources for certain government-wide liabilities and post employment obligations that are not recognized in the governmental funds. Undesignated balances in the general fund are required by state law to be appropriated in the following year's budget. Fund balances of capital projects and other governmental funds are restricted by state law to be spent for the purpose of the fund and are not available for spending at the District's discretion.

General fund. The general fund is the chief operating fund of the District. At the end of the current fiscal year, unreserved and undesignated fund balance was \$1,715,590 while the total fund balance was \$2,554,860. The unreserved and undesignated fund balance decreased by \$488,864 while the total fund balance only decreased by \$144,934. Key factors of this change are as follows:

- ♦ Total state revenues decreased in 2005 by \$296,434 or 3%. This was largely the result of the decrease in the 4% Weighted Pupil Unit (WPU) declining enrollment law of \$379,396. The proceeds of \$305,557 from this law was paid to the employees in the form of a bonus, based on service and salary. The sum of the state revenue decrease and the 4% funding decrease is \$529,757 reduction in general operating state funding. This was generated by lower enrollment of 68 students or 2.8%; and higher locally assessed valuation, thus lowering state funding. However, the federal revenue stayed extremely consistent with an increase of only \$783 overall funds.
- ♦ Local property tax revenue increased \$233,600 or 2.6%. This resulted from a combination of the newly created K-3 reading program which is partially funded by local tax revenue and a slightly higher property valuation.
- Earnings on Investments increased by 81% or \$103,588 for a total of \$231,039. These finances are used solely in the general fund.
- ♦ Expenditures for the general fund increased \$830,053 or 5.3% during the current fiscal year. The exchange of utility expenditures from the Capital Projects fund to the General fund resulted in 80.5% of this increase or \$668,259. Transportation increases of \$69,690 for the District derive from the extreme rise in oil prices. Motor fuel expenses increased \$41,563 or 66.2% during FY 2005.

Expenses in all functions represent an increase of a 1% Cost of Living increase with a 2% increase on the top 3 steps, 10% in health benefits of \$242,686, and 6.55% in dental benefits of \$12,963. Also included in the fringe benefit increases are retirement, social security, unemployment, and industrial insurance. General fund salaries totaled \$9,031,620 with benefits at \$4,556,223 (50% of salaries) for a sum of \$13,587,843 which represents 88% of all general fund expenditures.

Debt Service Fund. The debt service fund has a total fund balance of \$234,476, which is reserved for the payment of debt service on general obligation bonds. The fund balance decreased \$33,876 because of conservative certified tax rates set for the citizens of Emery County.

Capital Projects Fund. The capital projects fund has a total fund balance of \$3,781,030, a decrease of \$422,360 from FY04, all of which is restricted for acquisition of capital assets and purchase of supplies, and related expenditures. \$306,609 of the total fund balance is designated for the completion of construction remodeling projects, specifically heating, roofing, and flooring, throughout the district that are scheduled to be completed in FY06. An additional \$146,163 is designated for future use in the student-built housing program.

Other Governmental Funds. The other governmental funds consists of the Non K-12 fund and the School Lunch fund. The Non K-12 has a total fund balance of \$334,997 with \$43,054 being reserved for programs. The School Lunch has a total fund balance of \$104,959 with \$36,456 being reserved for inventories. The Non K-12 fund shows a positive increase of fund balance for \$52,235. However, the School Lunch fund had a deficit this year of \$31,046.

### General Fund Budgetary Highlights

The difference between the original budget and the final amended budget for the general fund was \$1,798,490 or 11.6% of total general fund expenditures and may be summarized as follows:

- \$852,667 or 48% of the increase in instructional services
- \$774,874 or 43% of the increase in operations and maintenance reflecting the utility expenses changing from the Capital Projects fund to the General fund.

During the year, final actual revenues exceeded original budgetary estimates by \$704,564 or 4.6%.

### Capital Asset and Debt Administration

Capital Assets. The capital projects fund is used to account for the costs incurred in acquiring and improving sites, constructing and remodeling facilities, and procuring equipment necessary for providing educational programs for all students within the District.

Capital assets at June 30, 2005 and 2004 is outlined below:

# Emery School District's Capital Assets (Net of Depreciation)

	Governmental activities		
	2005	2004	
Land	<b>34</b> 9,397	349,397	
Water Stock	212,595	212,595	
Buildings and improvements	14,943,195	14,919,873	
Furniture and equipment	<b>644</b> ,469	601,183	
Vehicles	1,002,395	916 <b>,066</b>	
Total capital assets, net of depreciation	17,152,051	16,999,114	

Additional information on the District's capital assets can be found in Note 4 to the basic financial statements.

Debt administration. On June 25, 1996 by a 70% margin, the public voted to authorize the District to issue \$15,000,000 general obligation bonds for construction of a new physical education/higher education facility, renovation of existing school facilities and related equipment and improvements. This debt authorization was sought to construct new, larger, more modern facilities, to better serve student and community needs, and to take advantage of modern technology.

On August 1,1996, the District issued \$9,990,000 of general obligation bonds. Final payment on that debt was made in June 2002.

On April 1, 1998, the District issued \$2,000,000 of general obligation bonds. That issue was retired in June of 2003.

On May 1, 2002, the District issued \$1,500,000 of general obligation bonds. Although it is not unusual at the national level to have a 30-year bond payoff schedule, the District maintains an aggressive pay-off schedule and will retire the 2002 issue in June of 2007.

On June 11, 2004, the District issued \$1,510,000 of general obligation bonds. With this issuance the \$15,000,000 general obligation bonds authorized by voters in 1996 has been finalized, and \$12,400,000 of the \$15,000,000 has been retired. Total bonded indebtedness as of June 30, 2005 is \$2,170,000.

### Emery School District's Outstanding Debt

	Covernmenta	Covernmental activities		
	2005	2004		
Ceneral Obligation Bonds	2,170,000	2,600,000		

Additional information on the District's long-term debt can be found in Note 7 to the basic financial statements.

### **Changing Enrollment within the District**

The components of changing enrollment are migration and the kindergarten to grade 12 (K-12) differential. The K-12 differential is the size of grade 12 leaving, and the size of the kindergarten students entering the District in a given year. District births and number of students per grade are known data. Growth would occur if the number of kindergarten students entering the District would exceed the number of grade 12 students leaving the District. Declining enrollment would occur if the number of grade 12 students leaving the District were greater than the number of kindergarten students entering the District, provided all other factors remained constant.

The District has suffered declining enrollment since 1989 when enrollment peaked at 3,556. Enrollment was 2,442 on October 1 of 2002, a decrease of 1,114 students or 31.3% from the peak. Declines are due to a combination of out migration and lower county-wide births.

Migration of families out of the county is largely due to coal mine closures and the subsequent loss of related businesses. Employment in the coal industry declined from 2077 personnel in 1996 to 1492 in 2001, a loss of 585 jobs.\* A number of those jobs lost were at the Cottonwood Mine located in Emery County and the Willow Creek Mine located in nearby Carbon County.

The District has dealt with declining enrollment and the corresponding funding losses by reducing staff, benefits paid to staff, and reducing and/or eliminating some non-essential programs. It is anticipated that enrollment will continue to decline for the next five years, with a leveling rate in the 2009-2010 school year.

(\* Source: State of Utah Natural Resource, Office of Energy and Resource Planning.)

### EMERY COUNTY SCHOOL DISTRICT'S Enrollment Changes (2006-2010)

K-12 Differential	-22	-25	-59	-15	-11
12th Grade Leaving	197	194	210	171	178
Kindergarten Students Entering	175	169	151	156	167
District Fiscal Year	2006	2007	2008	<b>200</b> 9	20 <b>10</b>
Birth Year of Kindergarten Students	2000	<b>200</b> 1	2002	2003	2004

### EMERY COUNTY SCHOOL DISTRICT'S Projected Enrollment (2006-2010)

2006	_2007_	2008	2009	2010
2,308	2,283	2,224	2,209	2,198

### **Requests for Information**

This financial report is designed to provide a general overview of the Emery School District's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Office of the Business Administrator, Emery School District, PO Box 120, Huntington, UT 84528.

### **Statement of Net Assets**

June 30, 2005

	Governmental Activities 2004
Assets:	<b>A</b> 3 350 333
Cash and investments Receivables:	\$ 7,750,737
	9.206.002
Property taxes Other governments	8,396,993
Other governments Other	670,847
Inventories	12,7 <b>88</b> 66,310
Capital assets:	00,310
Land, construction in progress, and water stock	561,992
Other capital assets, net of depreciation	16,590,059
Total assets	34,049,726
Liabilities:	
Accounts payable	231,672
Accrued interest	3,937
Accrued wages	<b>86</b> 0,963
Accrued payroll liabilities	453,062
Deferred revenue:	
Property taxes	<b>8,34</b> 1,656
Noncurrent liabilities:	
Due within one year	983,938
Due in more than one year	3,202,386
Total liabilities	14,077,614
Net Assets:	
Invested in capital assets, net of related debt	15,288,660
Restricted for:	
School lunch	104,959
Non K-12 programs	334,997
Debt service	230,539
Capital projects	3,474,421
Unrestricted	538,536
Total net assets	<b>\$</b> 19,972,112

Year Ended June 30, 2005 Statement of Activities

Net (Expense) Revenue and Changes in Net Assets	Total Id Governmental Ons Activities	- \$ (11,022,350)	(345,633)	. (325,324) . (366.161)	(1,617,463)	(246,088)	- (1,658,530)	. (987,358)	(75,192)	(95,469)	(16,739,569)	5,349,987 220,217 640,502 496,569 2,029,455 7,412,301 231,039 88,697 16,468,767 (270,802) 20,242,914
so.	Capital Grants and Contributions	' &9	•	•	•	•	•	•	•	•	8	
Program Revenues	Operating Grants and Contributions	\$ 2,971,420	112,084	675,07	•	,	1,945	•	597,563	•	\$ 3,703,541	eneral revenues: Property taxes levied for: General purposes Transportation Recreation Debt service Capital outlay Federal and state aid not restricted to specific purposes Earnings on investments Miscellaneous Total general revenues Change in net assets et assets - beginning
	Charges for Services	\$ 30,947		1 1	•	•	•	5,556	262,513	•	\$ 299,016	al revenues: nerty taxes levied for: ansportation cereation chart and state aid not restricted ings on investments cellaneous Change in net assets sets - beginning
	Expenses	14,024,717	457,717	366,161	1,617,463	246,088	1,660,475	992,914	935,268	95,469	20,742,126	General revenues: Property taxes levied for: General purposes Transportation Recreation Debt service Capital outlay Federal and state aid not referentings on investments Miscellaneous Total general revenue Change in net asset
	Functions	Governmental activities: Instructional services	Students	instructional statt District administration	School administration	Business	Operation and maintenance of facilities	Transportation	School lunch services	Interest on long-term liabilities	Total school district	

\$ 19,972,112

Net assets - ending
The notes to the financial statements are an integral part of this statement.

### **Balance Sheet**

### Governmental Funds

June 30, 2005

	Major Funds							Other		Total	
				Debt Capital			Go	vernmental	Governmental		
	General			Service		Projects		Funds		<u>Funds</u>	
Assets:											
Cash and investments	\$	3,324,988	\$	231,998	\$	3, <b>746,644</b>	\$	447,107	\$	7,750,737	
Receivables:											
Property taxes		4,620,934		527,145		2,626,944		621,970		<b>8,</b> 396 <b>,993</b>	
Other governments		6 <b>38,0</b> 38						32,809		670, <b>847</b>	
Other receivables		12,788								12, <b>788</b>	
Inventories						29,854		36,456		66,310	
Total assets	\$	8,596,748	\$	759,143	\$	6,403,442	\$	1,138,342	\$	16,897,675	
Liabilities and fund balances:											
Liabilities:											
Accounts payable	\$	221,384	\$	-	\$	10,150	\$	138	\$	231,672	
Accrued Wages		781,488						<b>7</b> 9,475		860,963	
Accrued payroll liabilities		453,062								453,062	
Deferred revenue:										,	
Property taxes		4,585,954		524,667		2,612,262		618,773		8,341,656	
Total liabilities		6,041,888		524,667	_	2,622,412		698,386		9,887,353	
Fund Balances:											
Reserved for:											
Inventories								36,456		36 <b>,456</b>	
Programs		839,270						43,054		882,324	
Debt service		•		234,476				ŕ		234,476	
Construction commitments				•		452,772				452,772	
Unreserved:						ŕ				•	
General fund		1,715,590								1,715,590	
Capital projects fund		, ,				3,328,258				3,328,258	
Special revenue funds								<b>36</b> 0,446		360,446	
Total fund balances		2,554,860		234,476		3,781,030		439,956		7,010,322	
Total liabilities and fund	•	0.506.540	•	<b>550.115</b>	•	< 400 445	•	1 100 2 12	•	16.000.655	
balances	\$	8,596,748	\$	<b>7</b> 59,143	\$	6,403,442	\$	1,138,342	\$	16,897,675	

# Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Assets

June 30, 2005

Total fund balances for governmental funds			\$ 7,010,322
Total net assets reported for governmental activities in the statement of net assets is di	ifferen	t because:	
Capital assets used in governmental funds are not financial resources and therefore	are no	t reported in	
the funds. Those assets consist of:			
Land	\$	349,397	
Water stock		212,595	
Buildings and improvements, net of \$28,542,270 accumulated depreciation		14,943,195	
Furniture and equipment, net of \$1,189,900 accumulated depreciation		644,469	
Vehicles, net of \$1,380,270 accumulated depreciation		1,002,395	17,152,051
Interest on long-term debt is not accrued in governmental funds, but rather is recog expenditure when due. Accrued interest for general obligation bonds is \$3,937.	nized	as an	(3,937)
Long-term liabilities that pertain to governmental funds, including bonds payable, at payable in the current period and therefore are not reported as fund liabilities. All I current and long-term - are reported in the statement of net assets. Balances at year	iabilit	ies - both	
Bonds payable		(2,170,000)	
Accrued vacation		(328,880)	
Early retirement payable		(1,687,444)	 (4,186,324)
Total net assets of governmental activities			\$ 19,972,112

### Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds

Year Ended June 30, 2005

	General	Major Funds Debt Service	Capital Projects	Other Governmental Funds	Total Governmental Funds		
Revenues: Property taxes Earnings on investments	\$ 4,696,260 231,039	\$ 491,593	\$ 2,914,854	\$ 634,023	\$ 8,736,730 231,039		
School lunch sales Other local sources State aid Federal aid	116,467 9,127,844 1,132,131		4,499	262,513 4,234 322,096 533,771	262,513 125,200 9,449,940 1,665,902		
Total revenues	15,303,741	491,593	2,919,353	1,756,637	20,471,324		
Expenditures: Current:							
Instructional services Supporting services:	10,311,487			842,840	11,154,327		
Students Instructional staff	457,71 <b>7</b> 3 <b>45,853</b>				457,717 <b>345,</b> 853		
District administration	299,942				299,942		
School administration Business	1,466,7 <b>8</b> 2 235,051				1,466,782 <b>235,</b> 051		
Operation and maintenance of facilities	1,394,112			1,486	1,395,598		
Transportation	937,731			•	937,731		
School lunch services			2 244 002	891,122	891,122		
Capital outlay Debt service:			3,346,002		3,346,002		
Principal retirement Interest and fiscal charges		43 <b>0,0</b> 00 <b>95,4</b> 69			<b>430,</b> 000 <b>95,</b> 469		
Total expenditures	15,448,675	525,469	3,346,002	1,735,448	21,055,594		
Excess (deficiency) of revenues over (under) expenditures	(144,934)	(33,876)	(426,649)	21,189	(584,270)		
Other financing sources (uses): Sale of capital assets			4,289		4,289		
Total other financing sources (uses)			4,289		4,289		
Net change in fund balances	(144,934)	(33,876)	(422,360)	21,189	(579,981)		
Fund balances - beginning	2,699,794	268,352	4,203,390	418,767	7,590,303		
Fund balances - ending	\$ 2,554,860	\$ 234,476	\$ 3,781,030	\$ 439,956	\$ 7,010,322		

### Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Government Funds to the Statement of Activities

Year Ended June 30, 2005

Net change in fund balances-total governmental funds	\$	(579,981)
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, assets with an initial, individual cost of more than \$5,000 for furniture and equipment and \$100,000 for buildings and improvement are capitalized and the cost is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.		
Capital outlays\$ 1,258,816Loss on disposal of capital assets2,066Proceeds from sales of capital assets(4,289)Depreciation expense(1,103,656)		152,937
Some capital asset additions are financed through capital leases. In governmental funds, a capital lease arrangement i considered a source of financing, but in the statement of net assets, the lease obligation is reported as a liability. Repayment of capital lease principal is an expenditure in the governmental funds, but repayment reduces the lease obligation in the statement of net assets.	S	
Principal payments of capital leases 49,864		49,864
The governmental funds report bond proceeds as financing sources, while repayment of bond principal is reported as an expenditure. In the statement of net assets, however, issuing debt increases long-term liabilities and does not affect the statement of activities and repayment of principal reduces the liability. Also, governmental funds report the effect of issuance costs and premiums when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. Interest is recognized as an expenditure in the governmental funds when it is due. In the statement of activities, however, interest expense is recognized as it accrues, regardless of when it is due. The net effect of these differences in the treatment of general obligation bonds and related items is as follows:	ıe	
Repayment of bond principal 430,000		<b>430,</b> 000
In the statement of activities, certain operating expenses - compensated absences (vacations), special termination benefits (early retirement) and claims (arbitrage rebates) - are measured by the amounts earned during the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used (essentially, the amounts actually paid). During this year, accrued vacation increased by \$10,876, early retirement payable increased by \$312,746.	:	(323,622)
Change in net assets of governmental activities	\$	(270,802)

# Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual General Fund

Year Ended June 30, 2005

	Budgeted	Amounts	Actual	Variance with Final Budget - Positive
	Original	Final	Amounts	(Negative)
Revenues:				
Property taxes	\$ 4,345,343	\$ 4,672,023	<b>\$</b> 4,696,260	\$ 24,237
Earnings on investments	12 <b>0,0</b> 00	185,000	231,039	46,039
Other local sources	99,244	111,768	11 <b>6,</b> 467	4,699
State aid	9,020,603	9,120,759	9,1 <b>27,8</b> 44	7,085
Federal aid	967,187	1,145,711	1,132,131	(13,580)
Uses of Fund Balance	46,800	1,162,406		(1,162,406)
Total revenues	14,599,177	16,397,667	15,303,741	(1,093,926)
Expenditures:				
Current:				
Instructional services	10,232,198	11,084,865	10,311,487	773,3 <b>78</b>
Supporting services:				
Students	448,155	504,734	<b>457,</b> 717	47,017
Instructional staff	299,619	356,030	<b>345,853</b>	10,177
District administration	310,249	310,875	299,942	10,933
School administration	1,52 <b>4,67</b> 1	1,492,229	1,466,782	25,447
Business	235,375	235,319	235,051	268
Operation and maintenance of facilities	66 <b>8,5</b> 57	1,443,431	1,394,112	49,319
Transportation	880,353	970,184	937,731	32,453
Total expenditures	14,599,177	16,397,667	15,448,675	948,992
Excess of revenues over expenditures		-	(144,934)	(144,934)
Fund balances - beginning	2,699,794	2,699,794	2,699,794	
Fund balances - ending	\$ 2,699,794	\$ 2,699,794	\$ 2,554,860	\$ (144,934)

### Statement of Fiduciary Net Assets

### **Agency Fund**

June 30, 2005

	Student Activities Fund
Assets:	
Cash and investments	298,315
Liabilities	
Due to student groups	298,315
Total liabilities	298,315

# EMERY COUNTY SCHOOL DISTRICT Notes to Financial Statements

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Emery County School District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to local government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant accounting policies of the District are described below.

In June 1999, the Governmental Accounting Standards Board (GASB) unanimously approved Statement No. 34, Basic Financial Statements – and management's Discussion and Analysis – for State and Local Governments. Certain of the significant changes in the Statement include the following:

❖ Beginning with FY03, the financial statements include:

A Management's Discussion and Analysis (MD&A) providing an analysis of the District's overall financial position and results of operations.

Financial statements prepared using full-accrual accounting for all of the District's activities.

❖ A change in the fund financial statements to focus on the major funds.

These and other changes are reflected in the accompanying financial statements (including notes to financial statements). The District implemented the changes as stated in Statement No. 34 for FY 2003.

Reporting Entity – The Board of Education, comprised of five elected individuals, is the primary governing authority for the District. As required by GAAP, these financial statements represent the District. For financial reporting purposes, the Board of Education is the lowest level of government exercising oversight responsibility for all activities related to public school education in Emery County, Utah.

Government-wide and fund financial statements – The government-wide financial statements (i.e. the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the District.

The statement of activities demonstrates the degree to which the direct expense of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include: 1) charges to students or applicants who purchase, use, or directly benefit from goods, services, or

### Notes to Financial Statements

(continued)

privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function.

Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

Measurement focus, basis of accounting, and financial statement presentation – The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected with 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, early retirement, arbitrage rebates, and post employment healthcare benefits, are recorded only when payment is due.

Property taxes and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when the District receives cash.

The District reports the following major governmental funds:

- ❖ The general fund is the District's primary operating fund. It accounts for all financial resources of the District, except those required to be accounted in another fund.
- The capital outlay fund accounts for resources accumulated and payments made for the acquisition and improvement of sites, construction and remodel of

### Notes to Financial Statements

(continued)

facilities, and procurement of equipment necessary for providing educational programs for all students within the District.

The debt service fund is used to account for the accumulation of resources and the payment of general long-term debt principal, interest and related costs.

Additionally, the District reports the following fund types:

- The special revenue funds are used for sources that are set aside for a specific purpose. Emery School District accounts for the Non K-12 programs and the Child Nutrition Program in this fund type.
- The agency fund is used to account for assets held by the District as an agency for individuals. The District has an agency fund for individual schools. This is an expendable agency fund used to account for monies invested with the District and in checking accounts of individual schools.

Amounts reported as *program revenues* include 1) charges to students for tuition, fees, rental, material, supplies, or services provided, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all property taxes.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

Budgetary Data – Budgets are presented on the modified accrual basis of accounting for all governmental funds. Budgets are not adopted on a District level for the student activities agency fund. All annual appropriations lapse at fiscal year end with the exception of those indicated as a fund balance reserve. The following procedures are used in establishing the budgetary data reflected in the financial statements.

- During May of each year, the District superintendent submits to the Board a proposed operating budget for the next fiscal year commencing July 1<sup>st</sup>. This budget includes proposed expenditures and the means of financing them. Included also is a final budget for the current year ending June 30<sup>th</sup>.
- Copies of the proposed budget are made available for public inspection and review by the District's patrons.
- ❖ If the District does not exceed the certified tax rate, a public hearing is held prior to June 22<sup>nd</sup> at which the budget is legally adopted by resolution of the Board after obtaining taxpayer input. If the District exceeds the certified tax rate, the budget is adopted in August when data is available to set the rates.

### Notes to Financial Statements

(continued)

- Once adopted, the budget can be amended by subsequent Board action. The Board upon recommendation of the superintendent can approve reductions in appropriations, but increases in appropriations by fund require a public hearing prior to amending the budget. In accordance with Utah State law, interim adjustments may be made by administrative transfer of money from one appropriation to another within any given fund.
- Minor interim adjustments in estimated revenue and appropriations during the year ended June 30, 2005, have been included in the final budget approved by the Board, as presented in the financial statements.
- Expenditures may not legally exceed budgeted appropriations at the fund level.

Negative variances in total revenues and the positive variances in total expenditures are largely a result of federal and state program revenues and related expenditures that do not have a direct impact on the undesignated fund balance. Budgets generally assume the expenditure of all available resources. Therefore, when the budget is prepared, it is assumed these funds will not have a carryover of revenue to a subsequent year. Program revenue received but not spent is restricted and deferred to the subsequent fiscal year. As a result, overall fund revenue variances will be negative, and overall fund expenditure variances will be positive.

**Deposits and Investments** – The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition, including investments in the Public Treasures' Investment Fund (PTIF).

Investments are reported at fair value. Changes in the fair value of investments are recorded as investment income. The PTIF's reported value is basically the same as the fair value of the Fund's shares.

Inventories – Inventories are valued at cost, using the moving average method with the exception of the treatment of donated inventories described below. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased. On the government-wide financial statements, United States Department of Agriculture (USDA) food commodities are recorded as revenue when received at fair value on the date of receipt and as an expense when used.

Capital Assets – Capital assets, which include land, water stock, buildings and improvements, and furniture and equipment, are reported in the government-wide financial statements. The District defines capital assets with an initial, individual cost of more than \$5,000 for equipment and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or

### Notes to Financial Statements

(continued)

constructed. Donated capital assets are recorded as estimated fair value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during construction is not capitalized.

Buildings and improvements, furniture, and equipment of the District are depreciated using the straight-line method over the following estimated lives:

Years	
50	
20	
5	
10	
10	
	50 20 5

Compensated Absences – Under terms of association agreements, twelve-month or full-year employees earn vacation and sick leave in amounts varying with tenure and classification. The unused sick leave is reimbursed in the event of a retirement with a maximum of 180 days at \$25 per day if the employee has worked for a minimum 15 years for the District.

All sick leave pay plus related payroll taxes is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported only if they have matured, for example, only employees that have reached their 15<sup>th</sup> year of service.

Long-term Obligations – In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the straight-line method which approximates the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

### Notes to Financial Statements

(continued)

Fund Equity – In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a restricted purpose. Designations of fund balance represent tentative plans for future use of financial resources that are subject to change.

Comparative Data and Reclassifications – Comparative data for the prior year has been presented in certain sections of the accompanying financial statements in order to provide an understanding of changes in the District's financial position and operations.

### 2. DEPOSITS AND INVESTMENTS

Deposits and investments at June 30, 2005 appear in the financial statements as summarized below:

Cash	\$ 388,279
Investments	7,660,773
Total cash and investments	\$ 8,049,052
Cash and investments – governmental funds, balance sheet	\$ 7,750,737
Cash and investments – student activities agency fund	298,315
Total cash and investments	\$ 8,049,052

The District's carrying amount of bank deposits at June 30, 2005 is \$388,279 and the bank balance is \$1,198,691. Of the bank balance, \$142,687 is covered by federal depository insurance and \$1,056,004 was uninsured. No deposits are collaterized, nor are they required to be by the state statute.

Investments are categorized into these three categories of credit risk:

- (1) Insured or registered, or securities held by the District or its agent in the District's name.
- (2) Uninsured and unregistered, with securities held by the counterparty's trust department or agent in the District's name.
- (3) Uninsured and unregistered, with securities held by the counterparty, or by its trust department or agent, but not in the District's name.

### Notes to Financial Statements

(continued)

		Category	Reported Amount/	
	1	2	3	Fair Value
Investments not subject to				
categorization:				
Public Treasurers' Investment Fund				7,660,773
Total Investments				7,660,773

During the year ended June 30, 2005, the District used an overnight sweep agreement to a government money market portfolio that primarily invests in obligations of the United States Treasury, agencies or instrumentalities of the United States that meet allowable investments of the State Money Management Act. The overnight sweep agreement is uninsured and held in the bank's trust department in the name of the District and would be classified as a Category 2 investment.

It is the policy of the District to follow the requirements of the State Money Management Act (Utah Code Annotated 1953, Title 51, Chapter 7) (the Act), as amended, in handling its depository and temporary investment transactions. This law requires the depositing of the District funds in a "qualified depository." The Act defines a "qualified depository" as any financial institution whose deposits are insured by an agency of the Federal Government and which has been certified by the Commissioner of Financial Institutions as meeting the requirements of the Act and adhering to the rules of the Utah Money Management Council. The Act also governs the scope of securities allowed as appropriate temporary investments for the District and conditions for making investment transactions. Investment transactions are to be conducted through qualified depositories or primary reporting dealers.

The PTIF is invested in accordance with the Act. The Utah Money Management Council provides regulatory oversight for the PTIF as well as qualified depositories. The degree of risk of the PTIF depends on the underlying portfolio. State law and Council rules govern the financial reporting requirements of qualified depositories in which public funds may be deposited and prescribe the conditions under which the designation of a depository shall remain in effect. If a qualified depository should become ineligible to hold public funds, public treasurers are notified immediately. The District considers the actions of the State Money Management Council to be necessary and sufficient for adequate protection of its uninsured bank deposits.

### 3. PROPERTY TAXES

The property tax revenue of the District is collected and distributed by the Emery County treasurer as an agent of the District. Utah statutes establish the process by which taxes

Notes to Financial Statements (continued)

are levied and collected. The county assessor is required to assess real property as of January 1 and complete the tax rolls by May 15. By July 21, the county auditor is to mail assessed value and tax notices to property owners. A taxpayer may then petition the County Board of Equalization between August 1 and August 15 for a revision of the assessed value. The county auditor makes approved changes in assessed value by November 1 and on this same date the county auditor is to deliver the completed assessment rolls to the county treasurer. Tax notices are mailed with a due date of November 30. Delinquent taxes are subject to a 2% penalty, with a \$10 minimum penalty. If delinquent taxes and penalties are not paid by January 15 of the following year, these delinquent taxes, including penalties, are subject to an interest charge at an annual rate equal to the federal discount rate plus 6%; the interest period is from January 1 until date paid.

Beginning January 1, 1992, an annual uniform fee based on the value of motor vehicles was levied in lieu of an ad valorem tax on motor vehicles. This uniform fee was 1.5% of the fair market statewide value of the property, as established by the State Tax Commission. Effective January 1, 1999, legislation required motor vehicles be subject to an "age-based" fee that is due each time a vehicle is registered. The age-based fee is for passenger type vehicles and ranges from \$10 to \$150 based on the age of the vehicle. The revenues collected in each county from motor vehicle fees is distributed by the county to each taxing entity in which the property is located in the same proportion in which revenue collected from ad valorem real property tax is distributed. The District recognizes motor vehicle fees as property tax revenue when the County collects it.

As of June 30, 2005, property taxes receivable by the District includes uncollected taxes assessed as of January 1, 2005 or earlier. It is expected that all assessed taxes (including delinquencies plus accrued interest and penalties) will be collected within a five-year period, after which time the county treasurer may force sale of property to collect the delinquent portion. The property taxes receivable and property taxes deferred revenue accounts at June 30, 2005 are summarized as follows:

		General		Debt Service		Capital Projects	Go	vernmental Funds	Totals
Property taxes - receivable:									
Levied for current and prior years	\$	34,980	\$	2,478	\$	14,682	\$	3,197	\$ 55,337
Levied for future year	\$	4,585,954	\$	524,667	\$	2,612,262	\$	618,773	\$8,341,656
	\$	4,620,934	\$	527,145	\$	2,626,944	S	621,970	\$8,396,993
Property taxes - deferred revenue: Levied for future year and uncollected	•	4.505.054	•	504.668			_		
Levied for future year and unconfected	- 3	4,585,954		524,667		2,612,262	\$	618,773	\$8,341,656
	_\$_	4,585,954	\$	524,667	\$ :	2,612,262		618,773	\$8,341,656

Othor

## Notes to Financial Statements

(continued)

### 4. CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2005 was as follows:

	Beginning Balance Increases		reases	Decreases		Ending Balance	
Governmental activities:							Buitance
Capital assets, not being depreciated							
Land	349,397	\$	-	\$		\$	349,397
Water stock	212,595			•	_	•	212,595
Total capital assets, not being depreciated	561,992		-		-		561,992
Capital assets, being depreciated:							
Buildings and improvements	42,692,244		837,664		(44,443)		43,48 <b>5,4</b> 65
Furniture and equipment	1,717,063		147,362		(30,056)		1,834,369
Vehicles	2,420,479		273,790		(311,604)		2,382,665
Total capital assets, being depreciated	46,829,786	1,	,258,816		(386,103)		47,70 <b>2,49</b> 9
Accumulated depreciation for:							
Buildings and improvements	(27,772,371)	(	(81 <b>2,119</b> )		42,220	(	28,542,270)
Furniture and equipment	(1,115,880)	(	104,076)		30,056	`	(1,189,900)
Vehicles	(1,504,413)	(	187,461)		311 <b>,604</b>		(1,380,270)
Total accumulated depreciation	(30,392,664)	(1,	103,656)		383,880		31,11 <b>2,44</b> 0)
Total capital assets, being depreciated, net	16,437,122		155,160		(2,223)		16,59 <b>0,05</b> 9
Governmental activities capital assets, net	16,999,114	\$	155,160		(2,223)	\$	17,15 <b>2,05</b> 1

Depreciation expense was charged to functions of the District as follows:

Governmental	activities:
--------------	-------------

Instructional services	S	(584,938)
Supporting services:	•	(001,550)
District administration		(66,219)
School administration		(77,256)
Business		(11,037)
Operation and maintenance of facilities		(264,877)
Transportation		(55,183)
Central		(,,
School lunch services		(44,146)
Total depreciation expense, governmental activities	\$	(1,103,656)

The District is obligated at June 30, 2005, under construction commitments as follows:

	PROJECT		COSTS		COSTS TO	
PROJECT	AUTHORIZED		TO DATE		COMPLETE	
Heating at Canyon View Jr High	\$	62,800	\$	-	\$	62,800
Roofing at Cottonwood	\$	61,500	\$	-	\$	61,500
Roofing at Emery High	\$	36,750	\$	-	\$	36,750
Roofing at Castle Dale Elementary	\$	29,940	\$	7,350	\$	22,590
Floor refinish @ HE, CE, FE, EHS	\$	49,268	\$	-	\$	49,268
Subtotal	\$	240,258	\$	7,350	\$	232,908
Remaining Balance	_\$_	219,864	\$		\$	219,864
Total		460,122	\$	7,350	\$	452,772

### Notes to Financial Statements

(continued)

A reservation of fund balance for construction commitments in the capital projects fund has been established to fulfill the required costs to complete at June 30, 2006.

### 5. RETIREMENT PLANS

Defined Benefit Plans – The District contributes to the State and School Contributory and State and School Noncontributory Retirement System (collectively, the Systems) which are cost-sharing multiple-employer defined benefit pension plans administered by the Utah Retirement Systems (URS). URS provides refunds of retirement benefits, annual cost of living adjustments and death benefits to plan members and beneficiaries in accordance with retirement statutes.

The Systems are established and governed by the respective sections of Chapter 49 of the Utah Code annotated 1953, as amended. The Utah State Retirement Act in Chapter 49 provides for the administration of the URS and plans under the direction of the Utah State Retirement Board whose members are appointed by the Governor. The Systems issue a publicly available financial report that includes financial statements and required supplementary information for the Systems. A copy of the report may be obtained by writing to the Utah Retirement Systems, 540 East 200 South, Salt Lake City, UT 84102 or by calling 1-800-365-8772.

Plan members in the State and School Contributory Retirement System are required to contribute 1.00% of annual covered salary, and the District contributes 13.89% of annual covered salary. For employees participating in the State and School Noncontributory System, the District contributes 13.38% of annual covered salary. The contribution rates are the actuarially determined rates. The contribution requirements of the Systems are authorized by statute and specified by the Utah State Retirement Board.

The District's contributions to the State and School Contributory Retirement System for the years ended June 30, 2005, 2004, and 2003 are \$19,849, \$17,479, and \$16,203, respectively, and the employee contributions were \$1,429, \$1,432, and \$1,485, respectively. The District's contributions to the State and School Noncontributory Retirement System for the years ended June 30, 2005, 2004, and 2003 are \$1,136,321, \$1,019,149, \$991,320, respectively. The contributions were equal to the required contributions for each year.

Defined contribution Plans – The District also participates in a defined contribution plan under Internal Revenue Code Section 401(k) to supplement retirement benefits accrued by participants in the Systems. Employees covered by the State and School Noncontributory Retirement System have a contribution of 1.5% of covered salaries automatically made by the District. Employees participating in the Systems can make

Notes to Financial Statements (continued)

additional contributions to the 401(k) plan up to specified limits. Contributions and earnings may be withdrawn by the employee upon termination or may be used as supplemental income upon retirement. The employer 401(k) contributions for the years ended June 30, 2005, 2004 and 2003 are \$155,720, \$135,694, and \$148,170, respectively; the employee contributions for the years ending June 30, 2005, 2004, and 2003 are \$226,212, \$211,493, and \$255,318, respectively. The 401(k) plan funds are fully vested to the participants at the time of deposit. Plan assets are administered and held by URS.

The District also offers its employees a deferred compensation plan created in accordance with IRS Code Section 457. The plan, available to all full-time employees, permits them to defer a portion of their salary until future years. Employees are eligible to voluntarily participate from the date of employment and are vested immediately upon participating. Employee contributions to the Section 457 plan totaled \$11,648 for the year ended June 30, 2005. The assets of the plan are administered and held by URS and a third-party administrator.

Early Retirement Incentive – The District provides two early retirement incentive programs adopted in March, 2003. Under policy GCPCAA, eligibility is restricted to those employees under age 65 with a minimum of 15 years of service in the District who have accumulated 75 points through a combination of age and years of service with the District. Those qualifying under this program, may receive a salary benefit for a maximum 4 years or until the retiree reaches age sixty-five (65), whichever occurs first. During the first year of retirement the District will pay 22%, the second year 18%, the third year 16%, and the fourth year 14% of employee's professional contract minus leeway.

Under policy GDPCA, an employee may retire at age 62 and be paid 35% of the difference between the salary on step one, lane one, of the current salary schedule and their current step and lane.

The District will provide single or double coverage health insurance and life insurance for the retiree on both plans for the maximum 4 years or until the retiree becomes eligible for Medicare, provided the employee has participated in the health insurance program for a minimum of 3 previous consecutive years.

In addition, qualifying employees will receive reimbursement of unused sick leave according to the formula of 50% of the daily rate for certified substitutes up to a maximum of 180 days. In the event of a death of the retiree, stipends will continue for the surviving spouse at the rate of 50%. Single coverage health insurance shall also be provided the surviving spouse. Both stipend and health insurance coverage shall continue until the end of the retiree's contract at which time all benefits shall terminate.

Notes to Financial Statements

(continued)

The benefits for 3 employees were terminated during the 2005 fiscal year. The number of participants at year end was 30. The District's direct payments to retirees and health benefits in the years ended June 30, 2005 and 2004 are \$640,113, and \$614,764, respectively. Future retirement payments are recognized on an accrual basis as an expense in the government-wide statements in the year of retirement and are funded with current funds. This liability is paid from the fund from which the employee retires. The District has a liability of \$1,687,444 as of June 30, 2005, to provide benefits to these retirees in future years.

Compensated absences of the District in the general long-term debt account group represent accrued sick leave for employees over 15 years of service at June 30, 2005, in the amount of \$328,880.

#### 6. RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and injuries and disasters. The District has joined with other public entities in a common risk management and insurance program operated by the State of Utah Division of Risk Management. The District pays premiums to this risk pool, the Utah State Management Fund, for its general insurance coverage. The pool is self sustaining through member premiums and reinsured through commercial companies for claims in excess of specified amounts for certain types of risks. The District is subject to a minimal deductible for claims of the risk pool. The District has joined the Utah School Board Risk Management Mutual Insurance Association which is a risk pool for Workers' Compensation. The District has purchased commercial insurance for other risks of loss including employee health and accident insurance. Unemployment compensation is handled on a cost of benefits reimbursement basis with the State of Utah.

Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the last three fiscal years.

#### Notes to Financial Statements

#### (continued)

#### 7. LONG-TERM DEBT

Long-term liability activity for the year ended June 30, 2005 was as follows:

	Beginning Balance	A	dditions	R	eductions		Ending Balance		ie Within Ine Year
Governmental activities:  Bonds payable:  General obligation bonds  Deferred amounts for issuance	2,600,000	\$	-	\$	(430,000)	\$	2,170,000	\$	<b>448,00</b> 0
premium									
Total bonds payable, net	2,600,000		-		(430,000)		2,170,000		<b>448,00</b> 0
Obligations under capital leases Accrued sick leave Early retirement payable	49,864 318,004 1,374,698		10,876 312,746		(49,864) - -		328,880 1,687,444		32,888 503,050
Total governmental activity long-term liabilities	4,342,566	\$_	323,622	<u>\$</u>	(479,864)	_\$_	4,186,324	_\$_	983,938

Payments on the general obligation bonds are made by the debt service fund from property taxes. On May 5, 2004, the Board of Education of Emery County approved the issuance of \$1,510,000 in general obligation bonds which completes the resolution passed in June 1996 wherein the voters authorized the sale of \$15,000,000 of general obligation bonds.

The obligations under capital leases were paid by school funds of \$22,114 and District funds of \$27,750. Funds were not reimbursed by the National School Fitness Foundation as agreed. They declared bankruptcy on June 1, 2004.

Early retirement benefits will be paid by the fund in which the employee worked. Accrued sick leave payable represents a potential liability and will be paid in a lump sum out of current revenues from the fund in which the employee worked when the employee retires and the liability becomes due.

General obligation bonds – series 2002 require payments beginning June 15, 2004 and carry an interest rate of 3.7% and 4%. The series of 2004 bond payments begin June 15, 2005. The following is a summary of debt service charges to maturity:

	Principal	Interest	Total
2005-2006	448,000	76,943	524,943
2006-2007	465,000	59,147	524,147
2007-2008	481,000	43,250	524,250
2008-2009	497,000	27,857	<b>524,857</b>
2009-2010	279,000	10,463	<u>289,463</u>
Total	\$ 2,170,000	\$217,660	<b>\$2,387,660</b>

#### Major Governmental Funds

**Debt Service Fund** – The Debt Service Fund is used to account for the accumulation of resources and payment of general obligation bond principal and interest due annually. Financing is provided by an annual property tax levy.

Capital Outlay Fund – The Capital Outlay Fund is used to account for the costs incurred in acquiring and improving sites, constructing and remodeling facilities, and procuring equipment necessary for providing educational programs for all students within the District.

#### Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual *Major Debt Service Fund*

	 2005							
	Final Sudgeted Amounts	<i>A</i>	Actual Amounts	Variance with Final Budget - Positive (Negative)				
Revenues: Property tax	\$ 493,492	\$	491,593	\$	(1,899)			
Total revenues	 493,492		491,593		(1,899)			
Expenditures: Debt service: Bond principal Bond interest	430,000 94,742		<b>430</b> ,000 <b>94</b> ,742		- -			
Bond issuance costs Miscellaneous Expenditures	 2,750		727		2,023			
Total expenditures	527,492		525,469		2,023			
Excess (deficiency) of revenues over (under) expenditures	(34,000)		(33,876)		124			
Net change in fund balances	(34,000)		(33,876)		124			
Fund balance - beginning	 268,352		268,352		-			
Fund balance - ending	\$ 234,352	\$	234,476	\$	124			

#### Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Major Capital Outlay Fund

				2005		
		Final Budgeted Amounts	•	Actual Amounts		Variance with Variance with Variance with Variance Varian
Revenues:						
Local sources:						
Property taxes	\$	2,907,204	\$	2,914,854	\$	7,650
Other		2,400		4,499		2,099
Total local sources		2,909,604		2,919,353		9,749
Total revenues		2,909,604		2,919,353		9,749
Expenditures:						
Instruction		695,956		645,029		50,927.00
Support Services				4		
Students		1,850		1,530		320.00
Instructional Staff		56,081 <b>40,</b> 000		28,977 12,158		27,104 27,842
Business Operation and Maintenance of Plant		<b>40,</b> 000 <b>3,654,43</b> 6		2,643,214		1,011,222
Non-Instructional Services:		3,034,430		2,043,214		1,011,222
Food Services		15,200		15,094		106
Total facilty expenses		4,463,523		3,346,002		1,117,521
Bond selling expense						-
Total expenditures		4,463,523		3,346,002		1,117,521
Excess (deficiency) of revenues over (under) expenditures		(1,553,919)		(426,649)		1,127,270
Other Financing Sources (Uses): General obligation bond proceeds Decrease in Unreserved Fund Balance		1 <b>,460,</b> 900				(1,460,900.00)
Use of Designated Fund Balance		<b>85,</b> 519				(85,519.00)
Sale of capital assets		<b>7,</b> 500		4,289		(3,211)
Total other financing sources (uses)		1,553,919		4,289		(1,549,630)
Net change in fund balances		•		(422,360)		(422,360)
Fund balance - beginning		4,203,390		4,203,390		•
Fund balance - ending	<u>s</u>	4,203,390	\$	3,781,030	<u> </u>	(422,360)
THE SHIPPING		-,,	_	- , ,	Ė	

#### Nonmajor Governmental Funds

Non K-12 Programs Fund – This fund is used to account for programs that are not part of the basic educational program of kindergarten, elementary and secondary students. These areas include: adult education and preschool for disabled students which are primarily funded by the State of Utah and the US Government. This fund is also used to account for costs to provide for community educational and recreation activities, such as building operation costs during community activities. Financing is provided primarily by a recreation property tax levy and student fees.

School Lunch Fund — This fund is used to account for the food service activities of the District as required by state and federal law. Financing is provided by local sales along with substantial subsidies from the State of Utah and the US Government to help ensure that student's receive low-cost, nutritionally balanced meals.

#### **Combining Balance Sheet**

#### **Nonmajor Governmental Funds**

June 30, 2005

		Specia	Reve	nue			
		School Lunch		on K-12 rograms		Total Nonmajor vernmental Funds	
Assets:	_		_		_		
Cash and investments	\$	<b>8</b> 5,266	\$	361 <b>,84</b> 1	\$	<b>44</b> 7,10 <b>7</b>	
Receivables:				(01.070		601.070	
Property Taxes		-		621,970		<b>62</b> 1,970	
Other Other governments		17,901		14,908		32,809	
Inventories		36,456		14,500		36,456	
	_		_	000.710	_		
Total assets	\$	139,623	\$	998,719	<u>\$</u>	1,138,342	
Liabilities:							
Accounts payable	\$	44	\$	94	\$	13 <b>8</b>	
Accrued Wages	\$	34,620	\$	44,855	\$	79,475	
Deferred revenue:						-	
Property taxes				618,773		618,773	
Total liabilities		34,664		663,722		698,386	
Fund balances: Unreserved:							
Reserved for inventories		36,456		-		36,456	
Reserved for Programs		•		43,054		43,054	
Undesignated		68,503		291,943		360,446	
Total fund balances		104,959		334,997		439,956	
Total liabilities and fund balances	\$	139,623	\$	998,719	\$	1,138,342	

#### Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds

	Special	Reven	ue		
	School Lunch		on K-12 rograms		Total lonmajor vernmental Funds
Revenues:		_		_	
Property tax	\$ -	\$	634,023	\$	634,023
Student fees	-		4,234		4,234
Lunch sales	262,513		-		262,513
State aid	93,922		228,174		322,096
Federal aid	 503,641		30,130		533,771
Total revenues	 860,076		896,561		1,756,637
Expenditures:					
Current:					
Instructional services	-		842,840		842,840
School lunch services	 891,122		-		891,122
Total expenditures	 891,122		844,326		1,735,448
Excess of revenues over expenditures	(31,046)		52,235		21,189
Net change in fund balances	(31,046)		52,235		21,189
Fund balances - beginning	136,005		282,762		418,767
Fund balances - ending	\$ 104,959	\$	334,997	\$	439,956

#### Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Non K-12 Programs

#### Nonmajor Special Revenue Fund

		2005	
	Final Budgeted Amounts	Actual Amounts	Variance with Final Budget - Positive (Negative)
Revenues:			
Local sources:			
Property taxes	\$ 632,159	\$ 634,023	\$ 1,864
Fees	2,000	4,234	2,234
Total local sources State sources:	634,159	638,257	4,098
Adult high school completion	31,849	31,849	-
Preschool	<b>16</b> 1,46 <b>8</b>	161,468	-
Retirement and social security	34,857	34,857	
Total state sources Federal sources:	228,174	228,174	-
Special education preschool grant	30,130	30,130	•
Total federal sources	30,130	30,130	-
Other Financing Sources:	47.006		(47.00)
Use of Fund Balance	47,826		(47,826)
Total Other Sources	47,826		(47,826)
Total revenues	940,289	896,561	(43,728)
Expenditures: Current:			
Salaries	560,415	549,872	1 <b>0,</b> 543
Employee benefits	277,138	268,733	<b>8,</b> 405
Purchased services	4,974	4,934	40
Utilities	1,489	1,486	3.00
Supplies	93,002	16,030	<b>76,97</b> 2
Equipment	2,845	2,845	
Other	426	426	-
Total expenditures	940,289	844,326	95,963
Excess (deficiency) of revenues over (under) expenditures	-	52,235	<b>52,</b> 235
Fund balances - beginning	282,762	282,762	
Fund balances - ending	\$ 282,762	\$ 334,997	\$ 52,235

#### Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual School Lunch

#### Nonmajor Special Revenue Fund

				2005		
	Buc	inal Igeted ounts		Actual Amounts	Fina I	nce with  I Budget -  Positive  legative)
Revenues:						
Local sources:			_			4
Lunch sales - children Lunch Sales - adult	\$	255,650	\$	246,435	\$	(9,215)
		15,303		16,078		775
Total local sources		270,953		262,513		(8,440)
State sources:		24.000				
State lunch program	<del></del>	86,000		93,922		7,922
Total state sources		86,000		93,922		7,922
Federal sources:						
Federal lunch program		54,000		55,662		1,662
Free and reduced assistance		273,000		283,920		10,920
Breakfast program Donated Commodities		96,000		95,925		(75)
		72,000		68,134		(3,866)
Total federal sources		495,000		503,641		8,641
Other Financing Sources:						
Use of Fund Balance		39,500				(39,500)
Total Other Sources		39,500				(39,500)
Total revenues		891,453		860,076		(31,377)
Expenditures:						
Current:						
Salaries		295,324		295 <b>,26</b> 4		<b>6</b> 0
Employee benefits		202,601		198,374		4,227
Purchased services		2,000		1,716		284
Supplies		28,800		27,955		845
Food		360,244		365,403		(5,159)
Uniform allowance		2,484		2,410		74
Total expenditures		891,453		891,122		331
Net change in fund balances		-		(31,046)		(31,046)
Fund balances - beginning		136,005	<del></del>	136,005		•
Fund balances - ending	\$	136,005	\$	104,959	\$	(31,046)

#### Fiduciary Funds

Student Activities Agency Fund — This fund is used to account for the funds generated by student groups within the District engaged in activities associated with student life. The District has as fiduciary responsibility concerning these funds to ensure their safety and accountability.

#### Statement of Changes in Assets and Liabilities

#### Student Activities Agency Fund

		Assets at y 1, 2004	A	dditions	Deductions			Assets at e 30, 2005
Assets: Cash and investments	\$	308,417	\$	855,405	\$	865,507	\$	298,315
					_			
Liabilities:								
Due to student organizations:								
Elementary Schools:	\$	23,683	S	22,129	\$	22,992	\$	22,820
Bookcliff Elementary	Ψ	5,156	•	27,527		25,809		6,874
Castle Dale Elementary		9,331		39,855		33,167		<b>16,</b> 019
Cleveland Elementary		37,696		50,538		50,996		37,238
Cottonwood Elementary		35,742		45,904		47,0 <b>67</b>		<b>34,</b> 579
Ferron Elementary		8,317		46,398		44,896		9,819
Huntington Elementary		119,925		232,351		224,927		127,349
Total elementary schools		117,723		232,301				
Junior High Schools:							_	24246
Canyon View	\$	24,257	\$	103,378	\$	103,289	\$	24,346
San Rafael		38,041		142,712		137,967		42,786
Total junior high schools		62,298		246,090		241,256		67,132
High Schools and Special Purpose Program	ms:							
Emery High		106,402		303,158		325,593		83,967
Green River High		19,792		73,806		73,731		19,867
Total high schools and special purpose programs		126,194_		376,964		399,324		103,834
F 1 1 0		308,417		855,405		865,507		298,315
Total due to student organizations	-	308,417	<u> </u>	855,405	\$	865,507	\$	298,315
Total liabilities	<u>\$</u>	308,417	<u> </u>	655,405		000,007		

#### Kimball & Roberts

Certified Public Accountants A Professional Corporation Box 663 Richfield, Utah 84701 Phone 896-6488

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Emery County School Board Emery County School District Huntington, Utah 84528

We have audited the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Emery County School District as and for the year ended June 30, 2005, which collectively comprise Emery County School District's basic financial statements and have issued our report thereon dated September 2, 2005. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered Emery County School District's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Emery County School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

However, we noted certain matters that we reported to the management of Emery County School District in a separate letter dated September 2, 2005.

Emery County School Board Emery County School District Page -2-

This report is intended solely for the information and use of the audit committee, management, school board, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

KIMBALL & ROBERTS, P. C. Certified Public Accountants

September 2, 2005 Richfield, Utah

#### Kimball & Roberts

Certified Public Accountants A Professional Corporation Box 663 Richfield, Utah 84701 Phone 896-6488

### REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Emery County School Board Emery County School District Huntington, Utah 84528

#### Compliance

We have audited the compliance of Emery County School District with the types of compliance requirements described in the *U. S. Office of Management of and Budget (OMB) Circular A-133 Compliance Supplement* that are applicable to each of its major federal programs for the year ended June 30, 2005. Emery County School District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of Emery County School District's management. Our responsibility is to express an opinion on Emery County School District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of State and Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Emery County School District's compliance with those requirements and performing such other procedures, as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Emery County School District's compliance with those requirements.

In our opinion, Emery County School District complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2005.

#### Internal Control Over Compliance

The management of the Emery County School District is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered Emery County School District's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Emery County School Board Emery County School District Page -2-

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirement of laws, regulations, contracts and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of the audit committee, management, school board, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other then these specified parties.

KIMBALL & ROBERTS, P. C. Certified Public Accountants

September 2, 2005 Richfield, Utah

#### EMERY COUNTY SCHOOL DISTRICT SCHEDULE OF FINDINGS AND QUESTIONED COSTS

#### For The Fiscal Year Ended June 30, 2005

#### A. SUMMARY OF AUDIT RESULTS

- 1. The auditor's report expresses an unqualified opinion on the basic financial statements of Emery County School District.
- 2. No reportable conditions relating to the audit of the financial statements are reported in the auditor's report on Internal Control and Compliance With Laws and Regulations.
- 3. No instances of noncompliance material to the financial statements of Emery County School District were disclosed during the audit.
- 4. No reportable conditions relating to the audit of the major federal award programs is reported in the Report on Compliance with Requirements Applicable to Each Major Program and Internal Control Over Compliance in Accordance With OMB Circular A-133.
- 5. The auditor's report on compliance for the major federal award programs for Emery County School District expresses an unqualified opinion.
- 6. There were no findings relative to the major federal award programs for Emery County School District.
- 7. The programs tested as major programs include: U. S. Department of Education, Title 1 Grants to Local Educational Agencies, CFDA 84.010, Special Education Preschool Grants, CFDA 84.173 and Special Education Grants to States, CFDA 84.027.
- 8. The threshold for distinguishing Type A and B programs is \$300,000 of federal awards expended.
- 9. Emery County School District was determined to be a low-risk auditee.

#### **B. FINDINGS - FINANCIAL STATEMENTS AUDIT**

None.

C. FINDINGS AND QUESTIONED COSTS - MAJOR FEDERAL AWARD PROGRAMS AUDIT

None.

#### EMERY COUNTY SCHOOL DISTRICT SCHEDULE OF FEDERAL AWARDS EXPENDED

#### For The Fiscal Year Ended June 30, 2005

	Federal CFDA	Pass-Thru Grantor's	Disbursement/
Federal Grantor/Pass Through Grantor	Number_	Number	Expenditures
Direct Assistance:			
U. S. Department of Education:			
Impact Aid - PL-874 Title VIII	84.041	N/A	25,888
Total Department of Education			25,888
Total Direct Assistance			25,888
Indirect Assistance:			
Department of Agriculture:			
Pass Through State Department of Education:			
Food Distribution - Commodities Federal School Lunch - Breakfast Program Federal School Lunch - Lunch Reimbursement Section 4 Federal School Lunch - Free & Reduced Price Section 11	10.550 10.553 10.555 10.555	N/A 05-44 05-42 05-43	68,134 95, <b>925</b> 55,662 283, <b>92</b> 0
Pass Through Emery County:			
Forest Reserve	10.665	N/A	13,242
Total Department of Agriculture			516,883
Department of Education:			
Pass Thru State Department of Education:			
Title I - ESEA Flow Through IDEA Preschool Flow Through Drug Free Schools Class Size Reduction IDEA Part B Flow Through Fed VoEd Carl Perkins Fed VoEd Tech Prep Fed Emergency Immigrant Educational Technology Innovative Programs FIE Earmark Grant	84.010 84.173 84.186 84.340 84.027 84.048 84.243 84.162 84.318 84.298 84.215	05-08 05-52 05-09 05-05 05-19 05-21 05-26 05-57 05-07 04-80 05-14	260,887 38,762 6,994 124,697 503,831 60,353 990 625 9,894 19,459
Total Department of Education			1,046,092
Total Indirect Assistance			1,562,975
Total Assistance			<u>1,588,<b>86</b>3</u>

#### EMERY COUNTY SCHOOL DISTRICT SCHEDULE OF FEDERAL AWARDS EXPENDED

For The Fiscal Year Ended June 30, 2005

#### NOTES TO THE SCHEDULE OF FEDERAL AWARDS EXPENDED

#### NOTE A - SIGNIFICANT ACCOUNTING POLICIES

#### General:

The accompanying Schedule of Federal Awards Expended presents the activity of all federal financial assistance programs of Emery County School District. The reporting entity, Emery County School District, is defined in Note 1 to Emery County School District's basic financial statements. Federal awards received directly from federal agencies as well as federal awards passed-through other government agencies are included on the Schedule of Federal Awards Expended. Most of the awards are reimbursement based, therefore, as expenditures of federal funds are made revenue is recognized.

#### **Basis of Accounting:**

The accompanying Schedule of Federal Awards Expended is presented using the modified accrual basis of accounting for assistance received by governmental fund types, which is described in Note 1 to Emery County School District's basic financial statements.

#### NOTE B - NONCASH FEDERAL FINANCIAL ASSISTANCE

Noncash federal awards are received from commodities consumed during the year, expressed at market value. School districts participating in the USDA Food Distribution Program during the 2004 - 2005 year were sent a monthly report by the state detailing market value of USDA goods received for the month. Noncash federal awards are based on these reports and estimates.

#### NOTE C - ACCOUNTS RECEIVABLE

The basic financial statements include accounts receivable from federal programs. These receivables are accrued according to the same basis of accounting as the basic financial statements. The receivables reflect federal awards that have been expended by year end and not yet reimbursed.

#### EMERY COUNTY SCHOOL DISTRICT SCHEDULE OF PRIOR AUDIT FINDINGS

For The Fiscal Year Ended June 30, 2005

There were no prior audit findings.

#### Kimball & Roberts

Certified Public Accountants A Professional Corporation Box 663 Richfield, Utah 84701 Phone 896-6488

#### AUDITOR'S REPORT ON STATE LEGAL COMPLIANCE

Emery County School Board Emery County School District Huntington, Utah 84528

We have audited the financial statements of Emery County School District, for the year ended June 30, 2005, and have issued our report thereon dated September 2, 2005. As part of our audit, we have audited Emery County School District's compliance with the requirements governing types of services allowed or unallowed; eligibility; matching, level of effort, or earmarking; reporting; special tests and provisions applicable to each of its major State assistance programs as required by the State of Utah's Legal Compliance Audit Guide for the year ended June 30, 2005. The District received the following major State assistance programs from the State of Utah:

Minimum School Programs (State Office of Education)
State Liquor Control Tax - Child Nutrition (State Office of Education)

The District also received the following nonmajor grants, which are not required to be audited for specific compliance requirements: (However, these programs were subject to testwork as part of the audit of Emery County School District's financial statements):

Drivers Education (State Office of Education)
Professional Development (State Office of Education)
UPASS (State Office of Education)

Our audit also included testwork on the District's compliance with those general compliance requirements identified in the Compliance Manual for audits of Local Governments in Utah including:

Public Debt
Cash Management
Purchasing Requirements
Budgetary Compliance
Property Tax
Other Compliance Requirements

The management of Emery County School District is responsible for the District's compliance with all compliance requirements identified above. Our responsibility is to express an opinion on compliance with those requirements based on our audit.

Emery County School Board Emery County School District Page -2-

We conducted our audit in accordance with generally accepted auditing standards and Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether material noncompliance with the requirements referred to above occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements. We believe that our audit provides a reasonable basis for our opinion.

The results of our audit procedures disclosed immaterial instances of noncompliance with the requirements referred to above, which are described in a separate management letter. We considered these instances of noncompliance in forming our opinion on compliance, which is expressed in the following paragraph.

In our opinion, Emery County School District, complied, in all material respects, with the general compliance requirement identified above and the requirements governing types of services allowed or unallowed; eligibility; matching, level of effort, or earmarking; reporting; and special tests and provisions that are applicable to its major State assistance program for the fiscal year ended June 30, 2005.

KIMBALL & ROBERTS, P. C. Certified Public Accountants

September 2, 2005 Richfield, Utah

#### **EMERY SCHOOL DISTRICT**

#### Revenues by Source 1996-2005

Year Ended		Interest on	Other	State	Federal	Total
June 30	Property Taxes	Investments	Local	Sources	Sources	Revenues
1996	5,848,554	261,702	87,319	6,156,253	520,025	12,873,853
1997	4,793,688	616,423	129,168	8,011,333	492,543	14,043,155
1998	4,336,438	529,905	110,982	8,318,530	<b>689</b> ,61 <b>5</b>	13,985,470
1999	3,649,041	358,426	170,373	8,792,595	<b>673,515</b>	13,643,950
2000	3,960,244	335,280	137,192	8,492,928	<b>824</b> ,13 <b>8</b>	13,749,782
2001	4,132,482	427,035	101,533	9,127,089	818,349	14,606,488
2002	4,643,637	158,595	129,747	9,545,613	921,053	15,398,645
2003	4,676,463	161,573	193,525	8,635,044	1,660,515	15,327,120
2004	4,446,636	127,451	243,687	8,897,733	1,111,819	14,827,326
2005	4,696,260	231,039	116,467	9,127,844	1,132,131	15,303,741

#### Revenues by Source as a Percentage of Total Revenue

Year Ended June 30	Property Taxes	Interest on Investments	Other Local	State Sources	Federal Sources	Total Revenues
1996	45%	2%	1%	48%	4%	100%
1997	34%	4%	1%	<b>57%</b>	4%	100%
1998	31%	4%	1%	59%	5%	100%
1999	<b>27%</b>	3%	1%	64%	5%	100%
2000	29%	2%	1%	62%	6%	100%
2001	28%	3%	1%	62%	6%	100%
2002	30%	1%	1%	62%	6%	100%
2003	31%	1%	1%	56%	11%	100%
2004	30%	1%	2%	60%	7%	100%
2004	31%	2%	1%	60%	7%	100%

EMERY SCHOOL DISTRICT
General Fund
Expenditures and Transfers by Function
1996-2005

Vear Ended			Instructional	Dietriot			Onerotion P.		-Indianal	Total
30-Jun	Instruction	Students	Staff	Administration	School Admin	Business	Maintenance	Transportation	and Transfers	I otal Expenditures
1996	9,606,871	235,209	225,561	119,911	1,222,709	105,535	305,970	799,333	009	12.681.705
1997	10,070,452	275,207	247,965	254,333	1,101,921	168,933	120,097	678,169		12,917,077
1998	10,943,365	365,781	292,485	175,838	1,218,588	187,430	228,040	585,785		13,997,312
1999	10,800,038	386,395	331,282	209,701	1,250,492	188,280	16,072	739,643	111,340	14,033,243
2000	10,058,931	388,690	284,679	289,166	1,316,094	213,593	13,255	751,786	578,911	13.895,105
2001	10,288,996	350,942	279,074	254,696	1,458,409	218,312	623,997	834,265	•	14,308,691
2002	10,455,545	365,498	276,423	255,893	1,347,279	215,112	614,627	837,626	2.593	14.370.596
2003	10,433,994	376,591	264,018	261,523	1,345,881	220,305	615,590	799,350		14.317.252
2004	10,257,132	432,837	294,542	313,552	1,473,468	241,676	725,853	879,562		14,618,622
2005	10,311,487	457,717	345,853	299,942	1,466,782	235,051	1.394.112	937,731		15.448.675

# Expenditures and Transfers as a Percentage of Total Expenditures

	Total	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%
Non-Instructional	and Transfers	%0	%0	%0	%1	4%	%0	%0	%0	%0	%0
	Transportation	<b>%9</b>	%5	4%	2%	8%	%9	%9	%9	%9	%9
Operation &	Maintenance	2%	1%	2%	%0	%0	4%	4%	4%	2%	%6
	Business	1%	%1	%1	%1	7%	7%	1%	7%	2%	2%
School	Administration	10%	%6	%6	%6	%6	10%	%6	%6	<b>%01</b>	%6
District	Administration	%!	7%	1%	1%	7%	7%	7%	2%	2%	7%
Instructional	Staff	2%	2%	2%	2%	2%	2%	2%	2%	2%	7%
	Students	7%	2%	3%	3%	3%	2%	3%	3%	3%	3%
	Instruction	%92	78%	78%	77%	72%	72%	73%	73%	<b>%</b> 0 <i>L</i>	%19
Year Ended	30-Jun	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005

EMERY COUNTY SCHOOL DISTRICT Statement of Values, Taxes Levied, and Taxes Collected 1994-2004

	Total	Collections	12,483,964	9,773,898	9,758,501	10,115,839	9,549,593	10,129,435	9,861,312	10,388,817	8,540,950	8,503,130	8,739,829
			s,	€9	<b>∽</b>	S	S	<del>⇔</del>	S	₩,	S	S	S
tions		Misc	178,775	93,443	139,606	52,283	120,429	291,957	195,149	269,917	137,866	212,215	169,263
ollec			<del>⇔</del>	₩	↔	<b>6</b>	<b>€</b> 3	↔	٠	S	S	S	S
Other Collections	Fee	In Lieu	307,353	266,834	324,540	356,195	347,361	318,492	403,433	355,661	416,528	380,000	379,397
	١,		S	S	<del>⇔</del>	S	<b>⇔</b>	€4	S	S	<del>⇔</del>	S	S
	pa	Percent	98.47	28.67	98.50	94.76	98.21	97.82	97.70	97.23	97.36	96.27	98.26
	Collected	Amount	11,997,836	9,413,621	9,294,355	9,707,361	9,081,803	9,518,986	9,262,730	9,763,239	7,986,556	7,832,547	8,191,169
			<del>⇔</del>	<del>63</del>	↔	<del>⇔</del>	<del>⇔</del>	↔	S	↔	S	S	<b>∽</b>
Total	<b>Freasurer's</b>	Relief	186,555	127,022	141,670	211,999	165,290	212,399	218,038	277,981	216,981	175,262	144,886
			₩	<del>69</del>	<del>69</del>	<del>69</del>	<del>69</del>	<del>59</del>	S	↔	∽	S	<del>∽</del>
	Total Taxes	Levied	12,184,391	9,540,643	9,436,025	9,919,360	9,247,093	9,731,385	9,480,768	10,041,220	8,203,537	8,135,711	8,336,055
			8	<b>S</b>	<b>⇔</b>	<b>\$</b>	<del>\$</del>	<del>69</del>	٠٠	<del>69</del>	<b>€</b> 9	69 	<b>⇔</b>
	Tax										0.006282		
	Taxable	Value	1,540,327,742	1,468,695,000	1,473,458,005	1,457,015,286	1,456,235,147	1,441,259,666	1,353,428,696	1,302,763,354	2002 \$ 1,236,582,307	1,289,934,142	1,372,863,860
	Tax	Year	1994 \$	1995 \$	\$ 9661	\$ 1661	\$ 8661	\$ 6661	2000 \$	2001 \$	2002 \$	2003 \$	2004 \$

#### EMERY COUNTY SCHOOL DISTRICT Statement of Values and Collections Per Student

							-
Tax	Taxable		Total	Student	Taxable Value	(	Taxes Collected
Year	 Value	1	Collections	Count	Per Student	P	er Student
1994	\$ 1,540,327,742	\$	12,483,964	3,347	\$ 460,211.46	\$	3,729.90
1995	\$ 1,4 <b>68,</b> 695, <b>000</b>	\$	9,773,898	3,332	\$ 440,784.81	\$	2,933.34
1996	\$ 1,473,458,005	\$	9,758,501	3,313	\$ 444,750.38	\$	2,945.52
1997	\$ 1,457,015,286	\$	10,115,839	3,228	\$ 451,367.81	\$	3,133.78
1998	\$ 1,456,235,147	\$	9,549,593	3,101	\$ •	\$	3,079.52
1999	\$ 1,441,259,666	\$	10,129,435	2,973	\$ 484,782.94	\$	3,407.14
2000	\$ 1,353,428,696	\$	9,861,312	2,714	\$ ,	\$	3,633.50
2001	\$ 1,302,763,354	\$	10,388,817	2,508	\$ •	\$	4,142.27
2002	\$ 1,236,582,307	\$	8,540,950	2,442	\$ •	\$	3,497.52
2003	\$ 1,289,934,142	\$	8,503,130	2,434	\$ 529,964.73	\$	3,493.48
2004	\$ 1,372,136,828	\$	8,739,829	2,366	\$ 579,939.49	\$	3,693.93

EMERY SCHOOL DISTRICT
Property Tax Rates (Per \$1) - Direct and Overlapping Governments
1995-2004

						Incorp	Incorporated Municipalities	ipalities				Other Tax	Other Taxing Districts		Judg	Judgment Levies	
Year Ended 30-Jun	Emery School District	Emery County	Castle Dale	Clawson Cleveland	Cleveland	Elmo	Emery	Ferron	Green	Huntington	Orangeville	Water Conservancy	Cartle Valley Special Service	Emery School District	Emery County	Water Conservancy	Castle Valley Special Service
\$661	0.006496	0.004221	0.002218	0.001708	0.001629	0.002464	0.003411	0.003375	0.003777	0.002351	0.003362	0.000324	0.002879				
9661	0.006404	0.004199	0.002119	0.001712	0.001597	0.002479	0.003408	0.002971	0.004038	0.002286	0.003127	0.000316	0.002916				
1997	0.006345	0.004240	0.002036	0.001518	0.001458	0.002367	0.003283	0.002748	0.004059	0.002221	0.002906	0.000318	0.002936	0.000463	0.000202	0.000008	0.000155
1998	0.006319	0.004221	0.002095	0.003228	0.001636	0.002678	0.003008	0.002902	0.00000	0.002336	0.002906	0.000318	0.001916	0.000031	0.00000	0.00000	0.00000
1999	0.006622	0.004219	0.001961	0.001282	0.001566	0.002521	0.002721	0.002591	0.000000	0.002073	0.002295	0.000319	0.001927	0.000130	0.000135	0.000009	0.000095
2000	0.00700\$	0.004474	0.001843	0.000937	0.001321	0.002152	0.002393	0.002481	0.00000	0.001753	0.002103	0.000341	0.002119				
2001	0.007080	0.004754	0.001885	0.000839	0.001361	0.002214	0.002300	0.002392	0.000000	0.001887	0.002141	0.000352	0.002247				
2002	0.006282	0.004612	0.001864	0.000908	0.001328	0.002250	0.002223	0.002349	0.00000	0.001859	0.002140	0.000373	0.002592	0.000335	0.000296	0.000022	0.000134
2003	0.006228	0.004558	0.001857	0.000847	0.001309	0.00203	0.002173	0.002267	0.010786	0.001775	0.002202	0.000368	0.002380				
2004	0.006070	0.004434	0.001809	0.000822	0.001276	0.002145	0.002407	0.002284	0.010504	0.001872	0.002188	0.000400	0.002359				

#### Ten Largest Taxpayers Tax Year 2005

Taxpayer	Type of Business	 2004 axable Value	% of the District's Taxable Value
Pacificorp (Utah Power)	Electric Power Generation	 <b>8</b> 16, <b>226,</b> 046	59.45%
Conocophillips Company	Oil and Gas	<b>51,563,35</b> 0	3.76%
Deseret Generation and Transmission	Electric Power Generation	50,683,347	3.69%
Genwal Resources Inc	Mining	45,292,454	3.30%
Anadarko Petroleum	Oil and Gas	43,880,117	3.20%
Chevron USA	Oil and Gas	36, <b>983,</b> 037	2.69%
Arch Coal Inc Skyline Mine	Mining	34,364,443	2.50%
Co-Op Mining	Mining	18,986,729	1.38%
UAMPS	Electric Power Generation	17,692,040	1.29%
Provo City Power	Electric Power Generation	10,288,740	0.75%
Total		\$ 1,125,960,303	82.01%

#### EMERY SCHOOL DISTRICT Computation of Legal Debt Margin June 30, 2005

Total Assessed Property Value Total Fee-In-Lieu and Age-Based Property	\$ 1,372,968,954 58,718,143
Total Assessed Value	\$ 1,431,687,097
Assessed Value X 4% (Debt Limit)	\$ 57,267,484
Less: General Obligation Debt	 2,100,000
Legal Debt Margin	\$ 55,167,484

#### Note:

The General Obligation Bonded Debt of the District is limited by Utah law to 4% of the value of the taxable property therein. Values stated above are from the Utah State Tax Commission Summary of Final Valuations for Tax Year 2004.

#### Ratio of Net Bonded Debt to Taxable Value and Net Bonded Debt Per Capita

Year Ended 30-Jun	Estimated Population (1)		Taxable Values (3)	Net Bonded Debt	Ratio of Net Bonded Debt to Taxable Value	 t Bonded Debt er Capita
1995	10,669		\$ 1,468,136,284	\$ 1,355,000	0.00092	\$ 127.00
19 <b>96</b>	10,810		\$ 1,480,252,358	\$ -	0.00000	\$ -
1997	11,089		\$ 1,456,200,051	\$ 8,235,000	0.00566	\$ 742.63
199 <b>8</b>	11,059		\$ 1,455,506,497	\$ 6,455,000	0.00443	\$ <b>58</b> 3.69
19 <b>99</b>	11,095		\$ 1, <b>44</b> 1,259 <b>,66</b> 6	\$ 6,5 <b>80,</b> 000	0.00457	\$ 593.06
2000	10,782		\$ 1,353,428,696	\$ 4,605,000	0.00340	\$ 427.10
2001	10,473		\$ 1,302,763,354	\$ 2,540,000	<b>0.0</b> 0195	\$ 242.53
2002	10,540	(2)	\$ 1,236,582,307	\$ 1,885,000	0.00152	\$ 178.84
2003	10,477	(2)	\$ 1,289,934,142	\$ 2,600,000	0.00202	\$ 248.16
2004	10,600	(2)	\$ 1,372,968,954	\$ 2,100,000	<b>0.0</b> 0153	\$ 198.11

(1) Source: Bureau of Economic and Business Review, University of Utah

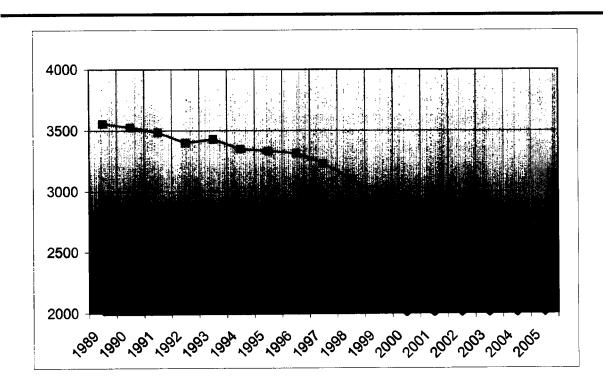
(2) Source: Governor's Office of Planning and Budget

(3) Excludes fee-in-lieu

## EMERY SCHOOL DISTRICT Ratio Annual Debt Service to Total General Fund Expenditures 1996-2005

Year Ended 30-Jun	Principal	Interest and Paying Agent Fees	Total Debt Service	Total General Fund Expenditures	Ratio of Debt Service to General Fund Expenditures
1996	1,355,00 <b>0</b>	253,934	1,608,934	12,681,705	12.69%
1997	1,755,000	<b>383</b> ,305	2,138,305	12,917,077	16.55%
1998	1,780,000	358,473	2,138,473	13,997,312	15.28%
1999	1,875,000	390,535	2,265,535	14,033,243	16.14%
2000	1,975,000	295,638	2,270,638	13,316,194	17.05%
2001	2,065,000	212,007	2,277,007	14,320,735	15.90%
2002	2,155,000	121,951	2,276,951	15,114,483	15.06%
2003	385,000	78,481	463,481	14,880,846	3.11%
2004	410,000	56,400	466,400	14,618,622	3.19%

Student Enrollment October 1 For Years 1989-2005



% Change from Previous

Year	Count	Year
1989	3,556	
19 <b>90</b>	3,525	-0.87%
19 <b>91</b>	3,484	-1.16%
19 <b>92</b>	3,400	-2.41%
19 <b>93</b>	3, <b>429</b>	0.85%
19 <b>94</b>	3,347	-2.39%
19 <b>95</b>	3,332	-0.45%
19 <b>96</b>	3,313	-0.57%
1997	3,228	-2.57%
19 <b>98</b>	3,101	-3.93%
19 <b>99</b>	2,973	-4.13%
2000	2,714	-8.71%
2001	2,508	-7.59%
2002	2,442	-2.63%
2003	2,434	-0.33%
2004	2,366	-2.79%
2005	2,338	-1.18%

# Emery County School District Enrollment By School October 1, 1994-2005

													Increase	
													o	
						Year							Decrease	% change
School	1994 1995	1995	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005	1994-2005	1994-2005
Book Cliff Elementary	139	146	144	160	163	173	153	138	161	155	144	122	(11)	17%
Castle Dale Elementary	268	268	268	249	229	209	208	175	167	169	161	158	(110)	-44%
Cleveland Elementary	219	174	186	197	178	161	146	139	128	140	138	132	(87)	-41%
Cottonwood Elementary	254	255	246	221	252	234	210	210	213	190		194	(09)	-29%
Ferron Elementary	400	384	354	326	311	307	263	241	218	230		227	(173)	-52%
Huntington Elementary	378	370	375	402	404	375	363	321	322	359	346	354	(24)	-14%
Canyon View Jr High	337	322	326	304	284	250	250	227	235	229		224	(113)	-34%
San Rafael Jr High	508	490	491	452	408	377	345	325	336	312		274	(234)	-40%
Green River High	102	103	117	1117	106	108	100	112	97	105	114	127	25	11%
Emery High	742	820	806	800	99/	779	9/9	620	565	545	522	526	(216)	-28%
Total	3,347 3,332	3,332	3,313	3,228	3,101	2,973	2,714		2,508 2,442	2,434	2,366	2,338	(1,009)	-31%

# EMERY COUNTY SCHOOL DISTRICT FTE COUNT For School Years 94-05

				1									% Change
SCHOOL/DEPARTMENT	94-95	98-96	26-96	97-98	66-86	99-00	00-01	2001-02	2002-03	2003-04	2004-05*	2005-06	94-05
CASTLE DALE	15	13	13	13	13	01	10.5	01	6	<b>~</b>	× ×	7.5	~00 0 <b>5-</b>
CLEVELAND	11	Ξ	Ξ	10	10	6	00	7.5	7.5	8.5	7.5	6.5	-40.91%
FERRON	20	18.5	19	20	18	17	17	14	14	14	12.5	12	-40.00%
BOOK CLIFF	7.5	<b>∞</b>	<b>∞</b>	∞	œ	∞	6	9.5	∞	∞	•	∞	6.67%
HUNTINGTON	17.5	19	61	20	21	21	20	19	18	<u>«</u>	20.07	19.64	12.23%
COTTONWOOD	16	16	16	14	14	14	12	12	12	12	11	10	-37.50%
CANYON VIEW	17	18.5	18.5	18.5	18.5	16.5	15.51	14.93	13.58	14	14	14	-17.65%
SAN RAFAEL	24	23.5	23.67	23	22	20	18.15	19.22	17.22	17.58	16.07	14.51	-39.54%
<b>GREEN RIVER HIGH</b>	6	0	9	6	6	6	6	6	9	6	6	6	0.00%
EMERY HIGH	34	34	34.17	34.5	33.13	32.75	31.86	30.86	27.36	27.88	26.45	23.39	-31.21%
	į		į	į	,	,							
I otal Certified	171	170.5	171.34	170	166.63	157.25	151.02	146.01	135.66	136.96	133.09	124.54	-27.17%
ED. ASSISTANTS	53.12	55.27	62.49	59.59	60.42	58.47	58.81	59.57	56.61	54.3	39.53	37.56	-29.29%
SECRETARIES	10.96	11.44	11.88	11.88	11.88	12	12.07	11.38	11.32	11.32	11.32	11.32	3.28%
CUSTODIANS	21.38	23.38	22	23.75	24.38	24.75	24.63	24.13	24	23	23.5	23	7.58%
MAINT	0	01	=	Ξ	=	=	11	11	10	6	10.4	10.6	<b>%</b> 00.9
BUS	16.48	17.04	18.7	16.9	16.07	19.84	20.05	18.89	17.34	18.29	11.91	10.62	-35.56%
LUNCH	33.09	32.34	30.17	30.75	29	24	22.75	18.84	18.34	17.92	14.6	14.59	-55.91%
Total Classified	145.03	149.47	156.24	153.87	152.75	150.06	149.31	143.81	137.61	133.83	111.26	107.69	-25.75%
Total FTE's	316.03	319.97	327.58	323.87	319.38	307.31	300.33	289.82	273.27	270.79	244.35	232.23	-26.52%

<sup>\*</sup> Beginning with the 2004-05 year, Classified FTE's are calculated using 8 hours as full-time.

# EMERY COUNTY SCHOOL DISTRICT MANAGEMENT LETTER JUNE 30, 2005

#### Kimball & Roberts

Certified Public Accountants A Professional Corporation Box 663 Richfield, Utah 84701 Phone 896-6488

Emery County School Board Emery County School District Huntington, Utah 84528

During our audit of the funds of Emery County School District for the fiscal year ended June 30, 2005, we noted a certain area needing corrective action in order for the District to be in compliance with state laws and regulations. This item is discussed below for your consideration.

#### **COMPLIANCE:**

#### **Driver Education**

#### Finding:

In our tests of the Driver Education program we found that students meeting the requirements of in class and behind the wheel had been under reported on the Driver Education Report for July 1, 2004 to June 30, 2005.

#### Recommendation:

We recommend that the District request payment from the State Department of Education for the students not claimed on the original report.

#### **Response:**

We have reviewed the above finding with management and management agrees with the recommendation.

#### **Adult Education**

#### Finding:

During our audit we found the following weakness in the record keeping for adult education:

- a. There was no permanent record for students who have exited the program.
- b. The computer records of contact hours did not match on different reports.
- c. There were no transcripts available for testing.
- d. The URAED report reflected incorrect contact hours.

Emery County School Board Emery County School District Page -2-

#### Recommendation:

We recommend these steps be implemented for the following year:

- a. After a student exits the program, his records should be printed off the computer and put in his file for a permanent record.
- b. The computer records of contact hours should match on all reports. Any discrepancies should be resolved with the proper hours being reported.
- c. Transcripts should be available and updated after a student exits. These transcripts should be filed in an appropriate department so they would be available and accessible when requested.
- d. The URAED report needs to be resubmitted to properly reflect the correct hours.

#### Response:

We have reviewed the above finding with management and management agrees with the recommendation.

We would like to take this opportunity to thank Emery County School District's personnel for the cooperation and assistance given to us during the course of our examination.

Respectfully submitted,

Certified Public Accountants

September 2, 2005 Richfield, Utah